



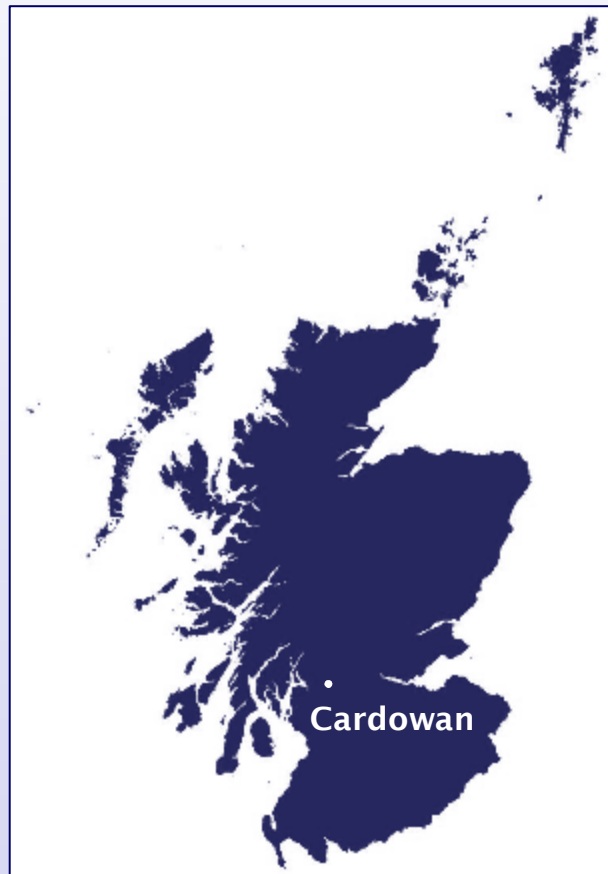
Local Government Boundary Commission for Scotland

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Administrative Boundary Review

Glasgow City Council Area and North Lanarkshire Council Area at Cardowan by Steps



Report to Scottish Ministers

Report number: A09001

March 2009



Local Government Boundary Commission for Scotland

ADMINISTRATIVE BOUNDARY REVIEW:

GLASGOW CITY COUNCIL AREA/NORTH LANARKSHIRE COUNCIL AREA AT CARDOWAN BY STEPPS

Membership of the Commission:

Chairman: Peter Mackay CB
Deputy Chairman: William Magee OBE
Commissioners: Brian D Clark MBE
Kenneth McDonald
Paula Sharp



The Scottish Ministers

On behalf of the Local Government Boundary Commission for Scotland, we present the Commission's report on an administrative boundary review, which has been undertaken in compliance with the Ministerial Direction of 5 March 2008 made under section 15(2) of the Local Government (Scotland) Act 1973.

In accordance with the provisions of section 18(3) of the Local Government (Scotland) Act 1973, copies of the report, together with illustrative maps, are being sent to Glasgow City Council and North Lanarkshire Council with a request that the report and maps should be made available for public inspection at their offices. The same set of information is being sent to locations such as libraries in the area to be made available for public inspection. Copies of the report are being sent to those to whom we sent our provisional proposals, and notification of our recommendations is being sent to those who made representations in respect of our provisional proposals. The report and maps can also be found on the Commission's website www.lgbc-scotland.gov.uk.

Notice is also being given in newspapers circulating in the affected area of the fact that the report has been made so that interested persons may inspect the report and maps at the Councils' offices.

Peter Mackay
Chairman
For the Local Government Boundary Commission for Scotland

Hugh Buchanan
Secretary

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24 March 2009



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Introduction

1. This is the report on a review conducted by the Local Government Boundary Commission for Scotland into the local authority boundary between Glasgow City Council area and North Lanarkshire Council area at Cardowan by Stepps.
2. The Local Government Boundary Commission for Scotland was established under the Local Government (Scotland) Act 1973, and is responsible for making recommendations to Scottish Ministers for changes to local authority areas or their electoral arrangements in the interests of effective and convenient local government.

Origin and Commencement of the Review

3. On 5 March 2008, Scottish Ministers issued a Direction under section 15(2) of the Act. The Direction stated:

'The Scottish Ministers make the following direction, in exercise of the powers conferred by section 15(2) of the Local Government (Scotland) Act 1973 and all other powers enabling them to do so. The Scottish Ministers direct the Local Government Boundary Commission for Scotland to review the boundary between North Lanarkshire and Glasgow City local authority areas at Stepps, lying between Ordnance Survey grid reference NS669676 and Ordnance Survey grid reference NS683677.'

4. As a result of the Ministerial Direction, the Commission concluded at its meeting of April 2008 that a review should be undertaken.
5. Prior to this, approaches had been made to the Commission to conduct a review in this area:
 - In 1998, the prospective developer called for a review of the area. This was declined by the Commission because the development of the area was not at that time complete.
 - In 2003, some residents of the area requested a review of the administrative area boundary. In March 2005, Glasgow City Council requested a review, supported by North Lanarkshire Council. In both cases, the Commission was unable to carry out a review due to the Ministerial Direction in force at that time, which restricted the number of electors potentially directly affected by any review to no more than 50. That Direction was in force until March 2008.



Commission's Initial Proposals

6. In May 2008, the Secretariat held informal discussions with officials from Glasgow City Council and North Lanarkshire Council in order to understand their views of the current situation.
7. At its meeting later that month, the Commission agreed its initial proposals for the area which proposed realigning the part of the boundary that passed through housing so that the whole of the area of housing would lie in the North Lanarkshire Council area.
8. Using data from the electoral roll of December 2007, the Commission calculated that the proposal would move 324 electors from Glasgow City Council area to North Lanarkshire Council area.
9. The Commission concluded that due to the uncertainty over the extent and layout of future development in the area of land to the east of Dewar Road, and the absence of existing clear and continuous bounding features, it could not recommend a realignment of the boundary across that area.
10. In accordance with the requirement of Section 18(2) of the Local Government (Scotland) Act 1973 as amended, the Commission wrote to Glasgow City Council and North Lanarkshire Council and asked for their views on its initial proposals for the area, receiving responses from both Councils in September 2008.
11. Glasgow City Council objected to the initial proposal for two reasons:
 - the Council stated that it is committed to enhancing the connectivity of the area with the rest of the city, and so considered the proposal to be “premature and inappropriate”; and
 - the Council opposed, in principle, any further constriction of its administrative boundary.

Glasgow City Council urged the Commission to take full account of residents' views in reaching a final decision.
12. North Lanarkshire Council offered no objection to the Commission's initial proposals, on the grounds that the area is accessed solely from North Lanarkshire and because of the 24 educational Placement Requests in operation, which enable children in the Glasgow City Council area of Cardowan to attend North Lanarkshire schools. The Council also asked the Commission to take full account of residents' views in reaching a decision.
13. Upon consideration of the Councils' submissions, the Commission concluded that the initial proposals should be published as its provisional proposals for change in the area.



Publication of Commission's Provisional Proposals

14. Public notice of the Commission's provisional proposals was given on 31 October 2008 in the following newspapers: The Herald, The Glaswegian, Evening Times and Kirkintilloch Herald.
15. Glasgow City Council and North Lanarkshire Council were asked to make copies of the provisional proposals and illustrative maps available for inspection at agreed locations. Additionally, copies of the proposals were sent to Assessors of Glasgow City and the Lanarkshire Valuation Joint Board, MPs and MSPs for the affected area, Scottish headquarters of political parties, Ordnance Survey, representatives of local community councils, Strathclyde Police, Strathclyde Fire and Rescue, Greater Glasgow Health Board, Scottish Natural Heritage, Scottish Environmental Protection Agency and head teachers of the four primary schools in the area. The Commission asked that any comments should be made to it by 30 January 2009.
16. A news release was issued via the Scottish Government's press office, and the provisional proposals and supporting information were made available through the Commission's website.

Consideration of Representations

17. Around 90 written representations (including one petition), expressing the views of over 150 people, were made in response to the public consultation. Around 98% of representations were supportive of the Commission's proposals for the area.
18. Elaine Smith MSP welcomed the proposals and considered that they would be beneficial to a number of her constituents. She concluded that there are many clear advantages to placing the entire area under the sole control of North Lanarkshire Council.
19. Local Councillor Grant Thoms of Glasgow City Council wrote in support of the proposals. Having canvassed residents in the affected area, he reported that around 90-95% are in favour of the boundary being realigned. He considered that the Cardowan area has a strong sense of belonging to Stepps.
20. Stepps and District Community Council wrote in support of the proposals, considering that the affected community would become a much more cohesive and more easily recognised part of the wider community of Stepps and district in North Lanarkshire. More specific reasons for the Community Council's support of the proposals include:
 - there are houses that currently straddle the boundary, meaning neighbours experience differing tax and service levels;



- there is no direct access by road to and from Glasgow City;
 - the majority of residents look to North Lanarkshire Council for the provision of services.
21. More generally, respondents' stated reasons for support of the Commission's proposals included:
- current duplication in provision of some public services, such as refuse collection, in the area;
 - local public and commercial services are in North Lanarkshire Council area;
 - access routes to the area are through North Lanarkshire.
22. Two representations were received, from affected residents, that objected to the proposals. The reasons cited include:
- there is no appetite for change;
 - family members who live in North Lanarkshire are unhappy with the service provision there;
 - happiness with the services provided by Glasgow City Council;
 - preference for the status quo.
23. The public consultation did not raise any novel or unforeseen issues. This, in addition to the substantial balance of views in favour of the Commission's proposals, led the Commission to decide that a Local Inquiry was unnecessary in this case.

Conclusions

24. The Commission has carefully considered all of the representations received, and has concluded that it should adopt its provisional proposals as its final recommendations for revision of the boundary between Glasgow City Council and North Lanarkshire Council at Cardowan.
25. The Commission makes its recommendations on the grounds that the proposed revision to the boundary will rectify the anomalous situation whereby properties straddle the existing boundary between Glasgow City Council and North Lanarkshire Council areas, by locating all of Cardowan's Crowwood Grange estate within North Lanarkshire Council area. There is a clear advantage for the effective planning and delivery of local services in putting the complete area in a single local authority. Current road access argues in favour of the area being placed in North Lanarkshire Council area. The Commission further considers that its recommendations produce a better defined boundary, and enable more effective and convenient local government of the area.



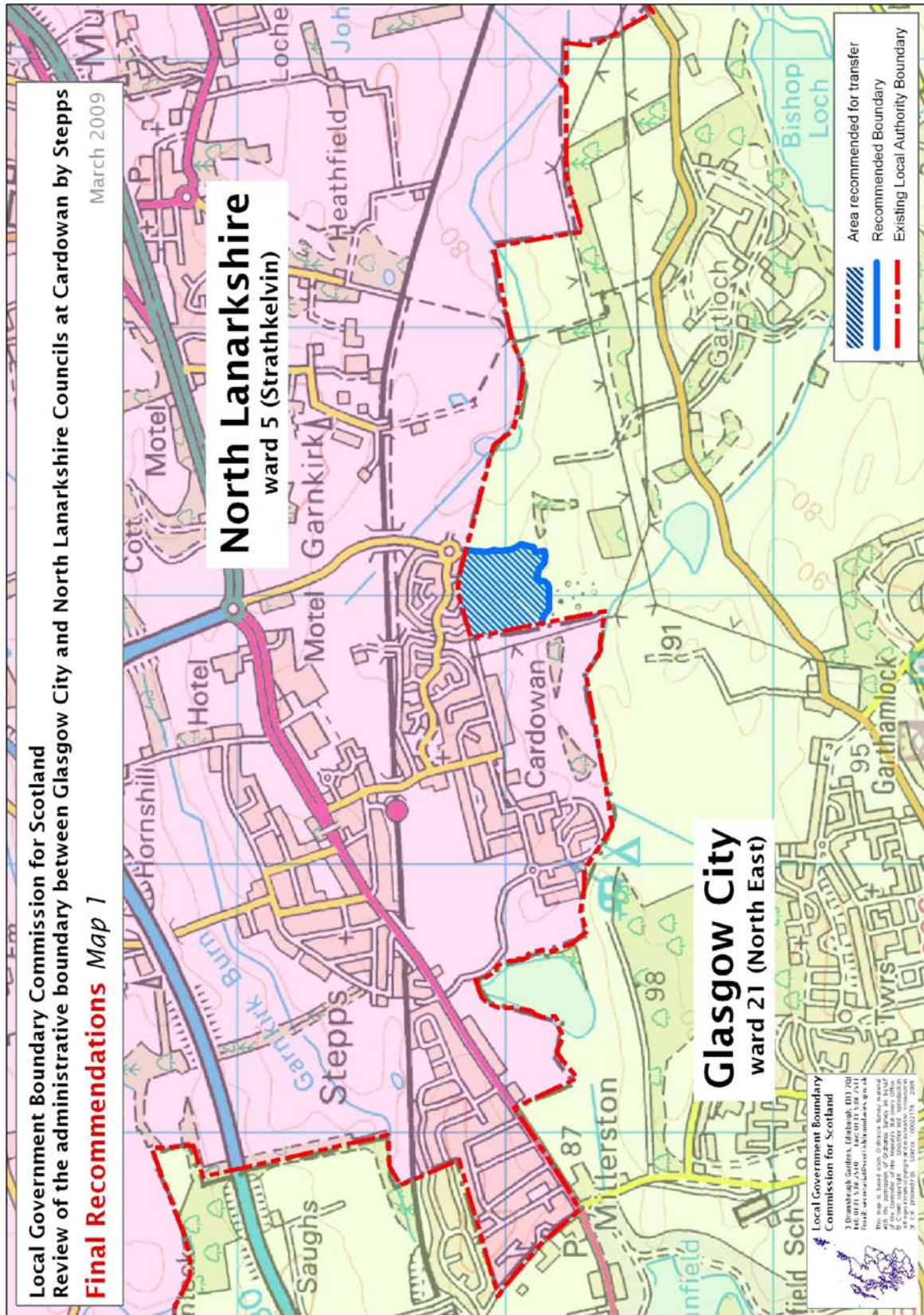
26. In this report, the Commission has used figures from the electoral roll of December 2008, which show that the recommendation would move 339 electors from Glasgow City Council area to North Lanarkshire Council area. This is a small change from the electorate figure from December 2007 used when developing the proposal.
27. The number of electors recommended for transfer is small in relation to the total numbers of electors in the two affected wards. Therefore, the Commission has concluded that, beyond the movement of the administrative boundary, no further changes to these wards are necessary.

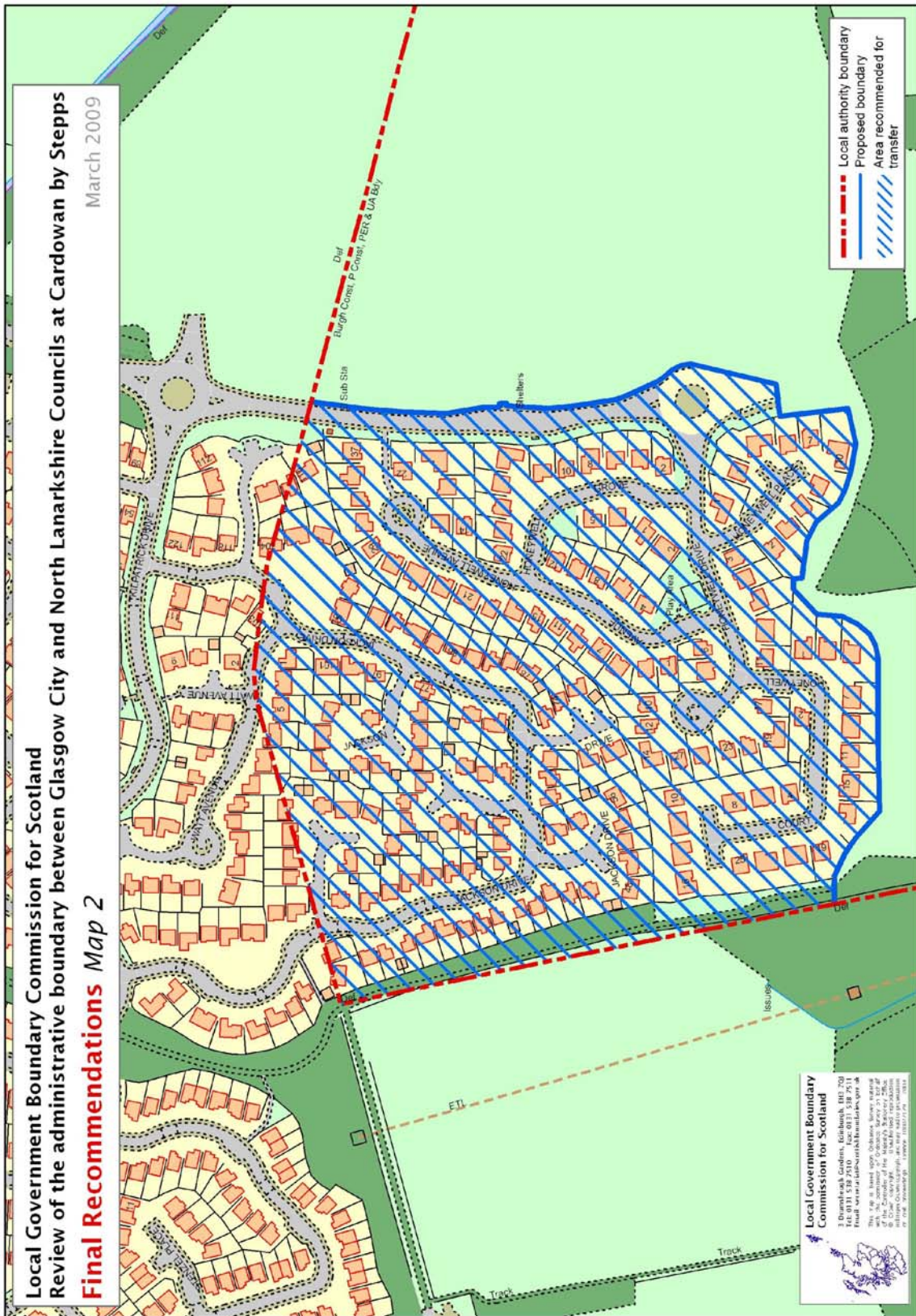
Final Recommendations

28. The Commission **recommends** that the hatched area shown on the maps at Appendix A, the boundaries of which are described at Appendix B, should be transferred from Glasgow City Council area to North Lanarkshire Council area. The Commission also recommends that, as a consequence of the transfer, alterations should be made to the electoral wards of Glasgow City Council and North Lanarkshire Council as specified in Appendix C.



Appendix A







Appendix B

Description of the recommended revised boundary between Glasgow City Council and North Lanarkshire Council at Cardowan by Stepps

Commencing on the existing administrative boundary between Glasgow City Council and North Lanarkshire Council just to the west of the south-western corner of Honeywell Court at Grid reference NS669678, the recommended boundary continues eastwards along the rear fences of the properties in Honeywell Court, Honeywell Drive and Honeywell Place, until it reaches the roundabout at the south-eastern corner of the estate where it continues northwards up the bounding fence at the eastern edge of Dewar Road until it meets the existing boundary at Grid reference NS671681.

A digitized description of the boundary in the form of GIS shapefiles has been securely stored on magnetic media at the date of publication of our report.



Appendix C

Review of Administrative Boundary between Glasgow City Council area and North Lanarkshire Council area at Cardowan by Stepps:

Consequential alterations to Electoral Ward 21 (North East) of Glasgow City Council and Electoral Ward 5 (Strathkelvin) of North Lanarkshire Council.

Council	electoral ward	proposed alteration	electorate at December 2008		
			before	change	after
Glasgow City	21 North East	The hatched area shown on the map at Appendix A to this report shall cease to be part of this ward.	23,930	-339	23,591
North Lanarkshire	5 Strathkelvin	The hatched area shown on the map at Appendix A to this report shall be added to this ward.	14,978	+339	15,317

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